

Issues in Urban & Community Forest Management Workshop (September 10-11, 2013, Athens, Georgia

Storm Preparation

Dudley Hartel – Center Manager Urban Forestry South Athens Georgia.

Urban Forestry South is the Southern Region's urban & community forestry Technology Transfer Center which supports U&CF programs through state agencies and municipalities.

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In this presentation we will cover a general introduction to the UF issues of significance during disasters...

- The spatial relationship of trees, people, and property
- Tree (wood) strength, tree condition, and risk
- The strength of the community

Following that, the presentation will focus on UF management practices that influence the impact that disasters have on a community and its urban forest. We'll discuss a comprehensive approach to urban forest risk management.

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Dr. Coder has introduced elements of the spatial issues or spatial context that we enjoy with trees when he discussed the complexity of the ecoplex...

His and other discussion previously in this workshop identified urban forest management that can play a critical role in storm preparation:

- the ecoplex (Coder)
- sustainability
- site evaluation/selection/mitigation
- species selection
- tree selection
- proper planting
- young tree care (structural pruning)
- mature tree care

Comprehensive management cannot eliminate all failures, but will significantly reduce them



Comprehensive management (strong trees) AND strong communities cannot eliminate all failures, but will significantly reduce them.

Strong communities determine success in response and recovery.

Tree failures (in storm events that are normal or abnormal) occur when...

Load exceeds strength for the tree or a part of the tree

The community's resilience has a lot to do with:

- urban forest management style & extent
- the community's support
- disaster preparedness
- disaster response
- extent of recovery & mitigation following a storm

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As previous speakers have discussed (or alluded), standards, BMPs, and written specifications are an essential component of an (your) urban forest management system;.

Regardless of the sophistication of that system.

From the arboricultural side, urban tree risk management is the additional component that "rounds out" your storm preparedness portfolio.

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ANSI (American National Standards Institute) accredits organizations to develop voluntary standards for their industry or profession.

TCIA is the accrediting organization for arboriculture and organizes the (ANSI Standards Committee) ASC A300 committee with representatives from a broad and diverse group of industrial and governmental organizations.

Arboriculture Standards Part 1: Pruning (2008) Part 2: Soil Management (2011) Part 3: Supplemental Support Systems Part 4: Lightning Protection Systems Part 5: Management Part 6: Planting & Transplanting Part 7: Integrated Vegetation Management Part 8: Root & Root Zone Management Part 9: Tree Risk Management (2011) Part 10: Integrated Pest Management Part 11: Urban Forest Products

Developed (green), under development (blue), and being revised (red).

Visit: http://www.tcia.org/business/ansi-a300-standards for descriptions and status

Of greatest importance, day-to-day, are Parts 1, 2, 6, & 9.

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The "standard" clearly identifies the performance standards used to develop arboricultural specifications specific to your job or contract and appropriate for all levels of ownership and consulting.

You should not say "Perform a tree risk assessment to the ANSI A300 (Part 9)-2011 Tree Risk standard" in an RFP, RFB, proposal, or quotation for professional services.

See Section 1.2 Purpose "for developing written specifications."

Developing and consistently using a risk specification based on the ANSI A300 Standard will:

- reduce misunderstandings related to the scope of the risk evaluation for a tree owner
- clearly define the qualifications of the arborists
- clearly define the assessment techniques to be used
- provide better contract compliance
- reduce the chance for misinterpretation of results (i.e. the written reports)
- help arborists become more consistent with their risk assessments and with colleagues assessments over time

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Standard Components - Risk - ANSI A300 - Scope - Purpose - Application - Part 9 - Tree Risk - Purpose - Reason - Implementation - Safety - Normative References (e.g. Z133 Safety) - Definitions

The "common " format for all ANSI A300 parts follow this outline (using Part 9 – Risk) as an example...

The "standards":

- review the ANSI system and
- introduce the tree risk standard (Part 9).
- covers safety, other standards that apply, (normative references) and
- include applicable definitions.

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Urban Forestry BMPs & Disaster Planning

BMP development & adoption

- internal to your municipality or organization
- professional organization developed (i.e. TCIA, ISA)
- borrowed & tailored to your situation

From these sources build your manual of accepted practices

Every community (and urban forest manager) should have a set of specifications developed from the standards.

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Urban Forestry BMPs & Disaster Planning

BMP short list should match your tree/forest health objectives

- site evaluation requirements/techniques
- key species selection criteria
- minimum acceptable tree standards
- tree planting specifications
- first year care mulch, water, remove stakes
- young tree care structural pruning cycle(s)

The essential BMPs and specs.



A brief pause for questions, comments, and discussion!

Three major components to disaster preparedness...

- urban forest/tree management for strong trees
- strong communities that includes professional capacity
- comprehensive management

Tree ordinances can play a role also. (protecting tree space)

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Getting to healthy trees...

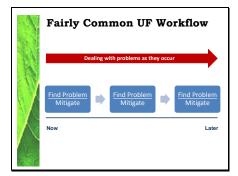
If the objective of the urban forest management program is to optimize tree benefits:

- highest productivity (biomass, shade, stormwater capacity, air pollution)
- lowest investment

Several components:

- site selection & evaluation
- species selection
- tree selection at the nursery (i.e. standards)
- proper planting
- first year care primarily watering & protection (elapsed time through this step is about 18 months)
- young tree care structural pruning & protection (add another 3 years for each pruning cycle planned – e.g. 3 prunings will add 9 years)
- ■mature tree acre

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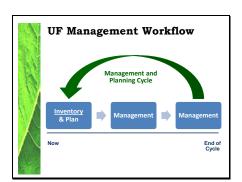


A common approach to urban forest management (workflow or timeline):

deal with problems as they arise (i.e. "putting out fires")

May be appropriate for very small management areas or ownerships, or as the tree resource changes over time (i.e. there are ways to rationalize this approach!).

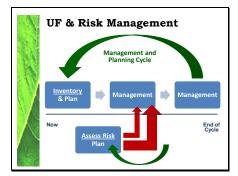
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A recommended urban forest management workflow (or timeline):

- inventory the resource of interest (i.e. entire city, a park)
- develop a management plan
 - ✓ with short-term action plan for a specific time period (i.e. cycle)
 - ✓ plan will have long-term goals, objectives, and strategies
- manage your urban tree resource over the management/planning cycle
 - ✓ tree planting
 - ✓ mulching
 - ✓ young tree pruning
 - ✓ pruning mid-aged to mature trees
 - ✓ removals (for a variety of reasons; problems (i.e. risk), construction, redesign)
 - ✓ special areas or purposes (riparian areas, parks, watershed protection, carbon, pedestrian amenities)
- implies,,, goals, objectives, strategy, priorities (and budgets)

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An urban forest management workflow (or timeline) that adds Urban Tree Risk Management:

- inventory the resource of interest (i.e. entire city, a park)
- develop a management plan
 - ✓ with short-term action plan for a specific time period (i.e. cycle)
 - ✓ plan will have long-term goals, objectives, and strategies
- manage your urban tree resource over the management/planning cycle
 - ✓ tree planting
 - ✓ mulching
 - √ young tree pruning
 - ✓ pruning mid-aged to mature trees
 - ✓ removals (for a variety of reasons; problems (i.e. risk), construction, redesign)
 - √ risk mitigation
 - ✓ special areas or purposes (riparian areas, parks, watershed protection, carbon, pedestrian amenities)
- inventory and develop a separate risk management plan
 - ✓ this feeds into your management cycle
 - the risk management cycle may be shorter than your urban forest management cycle

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Why Manage Tree Risk

• To avoid consequences...

Assess and mitigate to avoid consequences...

- damage (to property)
- interruption (of services like electricity, emergency response, water, communications)
- injury (or death) to people

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Take care of trees (i.e. management) on your own schedule...

- Budget implications
- Workforce scheduling implications

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Even without property or personal damage, storm damage affects environmental services... The reason we plan for and manage urban trees.

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Managing urban forests has spatial implications.

And we often think that "no targets – no risk" is our only concern

When managing trees for disaster we must approach two primary issues:

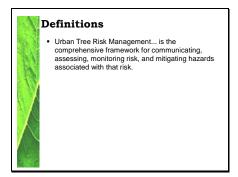
- direct damage to people and property (conflicts between trees and anything that is near them)
- damage to the production of environmental services (lost of trees or reduction in productive capacity)

Both of these "losses" have their own We shouldn't view disaster preparation only as a function of tree risk...

But, incorporate to primary components:

- tree risk (to people & property)
- tree health

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Urban Tree Risk Management defined (drh 2012)...

- comprehensive "framework" (i.e. steps to follow, the recipe)
- communication of risk (to managers, public)
- tree risk assessment by qualified, trained, and experienced arborists or urban foresters
- monitoring risk (i.e. temporal, repetitive, observant)
- evaluating hazards (to your threshold) and mitigating those hazards
- important concept is: prioritization

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Current standards for risk assessment and management are based on ISO 31010 components:

- communication and consultation
- risk assessment
- monitoring and review

For arboriculture these include:

- ANSI A300 (Part 9)-2011 Tree Risk Assessment; a. Tree Structure Assessment, Tree Care Industry Association, Inc., Londonderry, NH
- Best Management Practices: Tree Risk Assessment (2011), Smiley, E.T., and N. Matheny, S. Lilly, International Society of Arboriculture, Champaign, IL
- Tree Risk Assessment Manual (2013), Dunster, J. and E.T. Smiley, N. Matheny, and S. Lilly, International Society of Arboriculture, Champaign, IL (i.e. TRAQ)

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Risk Mitigation Results Reduced claims as they relate to trees by 72% Reduced work order complaints and/or request for services by over 55% Reduced 911 and overtime expenditures for tree cleanup by over 69% Five year period 2001-2006 Columbus, Georgia (R. Barker)

Measured results from an aggressive tree risk management program in Columbus, Georgia (from Rachel Barker).

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Tree Risk Assessment - Manual (2013), Dunster, J. and E.T. Smiley, N. Matheny, and S. Lilly, International Society of Arboriculture, Champaign, IL (i.e. TRAQ)

Use current arboricultural standards when developing your urban tree risk management plan...

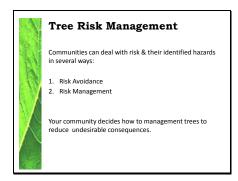
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Use current arboricultural standards when developing your urban tree risk management plan...

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IN summery, cities that choose risk avoidance either ignore those risks (i.e. "act of god"), or will eliminate all risk in the area of interest by removing all trees; others will manage tree risk so that benefits of the trees can be retained with some acceptable level of risk that is within the communities threshold of concern.

It is **NOT** necessary to practice risk avoidance in order to manage your urban forest, be better prepared for disasters, and maintain UF ecosystem services.

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Any final questions or comments about this introduction to urban tree risk management?

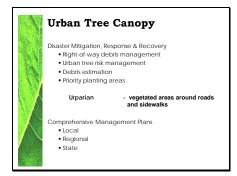
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Now that I have very briefly defined urban tree risk management that is the basis for the GIS model...

How many of you, regardless of profession (planner, emergency manager, urban forester, arborist), are directly involved with a tree risk management program in your community?

- Not at all
- It has been discussed
- We have started a tree risk management program
- This is a totally new concept for me



A relatively simple measurement component to view your potential for storm related risk is urban tree canopy.

Why UTC?

Urban Tree Risk Management – Identifying and reducing tree risk prior to storms, estimating your level of risk (including debris)

Urparian - Urparian describes the vegetated areas around roads and sidewalks. The term comes from combining urban and riparian to form a single word. In less urbanized systems, the corridor around streams (the riparian zone) is extremely important for water quality. This area of vegetation captures and processes pollutants before they can make it into surface waters. In urban areas, however, riparian zones are often less effective at removing pollutants. One reason is that urban streams tend to be deeply incised, causing the riparian zone to be disconnected from the stream below. Secondly, the streams in many urban areas have been functionally replaced with storm sewers. In this context, the soil and vegetation around roads and sidewalks is the new riparian zone. By increasing tree canopy in the urparian zone, we can return some of the environmental benefits of riparian areas to urban systems.

Comprehensive Management Plans – Local plans are essential, and regional plans come into play when local capacity is exceeded (e.g. state mutual aid programs).

UTC can help communities develop maps for risk, to prioritize risk assessment and mitigation.

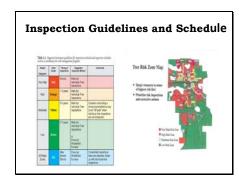
The results of an urban tree risk management program would include risk zone classification and prioritization. (from Pokorny)

In the UTRI model, specific street segments are identified (and ranked) based on the critical disaster response components:

- critical facilities
- public access (emergency response)
- presence of people
- trees near the ROW (right-of-way) or facility

Urparian areas!

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We will now look at collaborative strategies and opportunities to incorporate urban forestry into emergency management and debris management while meeting the industry standards of both professions.

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Opportunities Examples

- Comprehensive Plan
- Hazard Mitigation Plan
- Emergency Response Plan and Exercises
- Debris Management Plan
- Vegetative Risk Management (the New link)
- UF Management Plan
- Tree Risk Management Plan(s)

These are some of the plans that are often developed and are shown here on the same scale from a general down to detail. There are plenty of opportunities for collaboration with Urban Foresters and Emergency Managers in all of these with the Vegetative Risk Management Plan being the new link. The link that the two professions can work hand in hand developing.

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Tree Risk & Disaster Identify & Assess: • region of interest (county, multi-county) • important facilities to support disaster response • access routes (to, from, and within) • population centers (day and night) • presence of tree canopy Process & Outcomes: • cursory and detailed assessments • disaster & safety mitigation • improved public safety • reduction in "problems" & improved response

Remember Location! Location! Location!

A risk management plan does not a have to be based on a detailed tree assessment [Pokorny]; the "big picture" is OK. This is the UTRI (Urban Tree Risk Index) approach for initial work for disaster planning.

Disaster related UF and EM objectives should be identified. Guiding principals:

- increase public safety
- reduce disaster related interruptions & problems
- promote tree health & sustainability

Tree risk zones:

- trees
- roads & streets
- occupancy
 - people
 - ✓ places or sites (buildings)

Risk zones are based on the principal component of transportation as it affects public safety and response. Street segments (i.e. from intersection to intersection) are the primary component of analysis; but the tree canopy resolution (e.g. 30 meters) determines the detail of the final UTRI rating map.

The tree canopy layer substitutes initially as the "trigger" for areas of potential risk (related to vegetation).

These characteristics are ranked and then summed (a GIS process) to create rating for each street segment.

The "No target, No risk" concept applies for disaster planning. Targets in the disaster context are narrowly defined. In addition, streets and facilities with little or no tree canopy are rated as "low risk" in the UTRI model.

Disaster-related outcomes from a well designed and implemented tree risk management plan, or from the UTRI "fast track".

Outcome based measurements & evaluation:

- increased public safety
- improved tree health

Indicators (for measurement):

- decline in number of high-risk trees over time
- reduction in number of trees needing hazard pruning
- reduction in number of "interruptions" during a disaster
- reduction in storm damage (debris)

Tree Risk & Emergency Management • County (or regional) Scale - Generalized approach to tree risk assessment • Working with Emergency Management - Reduce information to issues of interest • Planning/Mitigation • Woody debris (how much, where) • Response (cleanup) • Recovery - Prioritization of effort (big picture)

In this portion of the presentation, I will discuss how we used a landscape scale assessment of tree risk to develop information useful to local emergency managers – Vegetation Management.

As discussed earlier, we are specifically developing a regional (planning) approach to emergency management support that includes input from professional urban foresters.

In working with EM, we focus on the primary AOI for emergency planning.

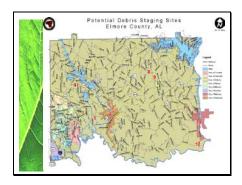
These include:

- planning/mitigation
- potential debris (not volume but an index)
- information that will support response (debris removal)
- recovery

This slide shows the 12 most viable debris staging sites as they relate to population, tree canopy and road access.

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This is an example within the City of Millbrook. This site is currently owned by the school board for a future school. It is open pasture primarily with access to a state highway.

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Resources:

 Urban Tree Risk Management: A Community Guide to Program Design and Implementation

http://www.urbanforestrysouth.org/resources/library/ttresources/urban-tree-risk-management-a-community-guide-to-program-design-and-implementation/?searchterm=community%20guide%20pokorny

[An] illustrated, easy to read training manual for community leaders, administrators, city foresters, parks and public works staff, and private tree care practitioners. The manual is designed to assist communities with the design, adoption and implementation of tree risk management programs, and train field staff to detect, assess, and correct hazardous defects in urban trees. A team of experts in urban forestry, plant pathology and forest health collaborated to produce this manual. Consulting arborists, city foresters, and educators provided extensive review to ensure the information applies to communities of varying sizes and budgets. Examples of tree defects, risk rating systems, and species selection were chosen to depict tree species and conditions that occur in the Northeastern U.S." [from the Preface]

 Storms Over The Urban Forest: Planning, Responding, and Regreening--A Community Guide to Natural Disaster Relief

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http://www.urbanforestrysouth.org/resources/li brary/ttresources/storms-over-the-urbanforest-planning-responding-and-regreeninga-community-guide-to-natural-disasterrelief/?searchterm=storms%20over%20the% 20urban

Natural disasters that can occur in the United States include floods, hurricanes, tornadoes, and related high-velocity winds, as well as ice storms. Preparing for these natural disasters, which strike urban forests in large cities and small communities, should involve the cooperative effort of a wide array of municipal agencies, private arboricultural companies, utilities, and voluteers. Principles and methods determining how to mitigate or minimize the impact of natural disasters are critical in determining the capability of communities to respond. Similarly, replanting the uprooted urban forest also requires a closely coordinated effort of key civic leaders, elected officials, community foresters, and managers of municipal agencies. This manual is intended to assist community leaders and governmental agencies to prepare for natural disasters, respond appropriately when these natural disasters occur, and recover from the subsequent loss of vegetation." (from the Executive Summary, Second Edition)

Vegetation Risk Management Plan Template - with UTRI/GIS Attachment

http://www.urbanforestrysouth.org/resources/li brary/ttresources/vegetation-riskmanagement-plan-template-withattachment/view

http://www.urbanforestrysouth.org/resources/library/ttresources/vrmp-and-utri-links-for-documents-archived-webinars

The Vegetation Risk Management Plan (VRMP) is developed as a tool to help increase public safety after a storm event, maintain optimum urban tree canopy, promote tree health, provide for effective emergency and arboricultural management, and decrease emergency management costs.

Following this plan will decrease emergency management costs, reduce the likelihood of damage from trees, reduce tree debris, and

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reduce the overall impact of major storms on the urban forest. Trees and the debris accumulated from their destruction is the number one cost to emergency management. The VRMP is a proactive approach to identifying and mitigating trees that are in need of pruning, removal, or inspection. This plan will establish a schedule for areas that are most prone to limit or block access to critical infrastructure located on or associated with major transportation routes, including areas with the highest population.

Urban Forestry Emergency Operations Planning Guide for Storm Response

www.smarttreespacific.org http://www.urbanforestrysouth.org/resources/li brary/ttresources/urban-forestryemergency-operations-planning-guide-forstorm-response

Section 1: provides urban forestry professionals concrete approaches when preparing for natural disasters that impact the urban forest.

Section 2: describes the process used to develop the guide and includes information about the survey, the interviews, the expert meeting and next steps.

Community Forest Storm Mitigation Planning for Georgia Communities

http://www.urbanforestrysouth.org/resources/library/ttresources/community-forest-storm-mitigation-planning-for-georgia-communities/?searchterm=Community%20Forest%20Storm%20Mitigation%20Planning%20for%20Georgia%20Communities

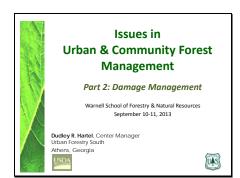
http://www.gatrees.org/communityforests/management/trees-storm-safety/

Workbook and template to guide community planning and preparation for urban tree mitigation prior to natural disasters. "This Community Forest Storm Mitigation Planning Workbook and the accompanying Community Forest Storm Mitigation Plan Template are intended as tools for Georgia communities to use in assessing their community forest storm readiness, mitigating tree risk and reducing tree-related storm damage, and developing a community forest storm mitigation plan. The

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workbook guides you through filling in the template, which serves as a basic framework for developing your Community Forest Storm Mitigation plan." [Workbook Introduction]

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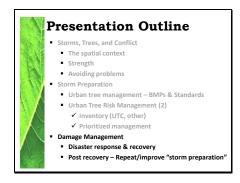
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(Tree & Urban Forest) Damage Management

Dudley Hartel Center Manager Urban Forestry South Athens Georgia.

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In this portion of the presentation we will discuss...

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Response

- As the storm approaches Review your plan with key participants and staff (include state level)
- First 72 hours Initial damage assessment (IDA) to your local Emergency Manager
- Work begins Clear roads, power lines, evacuation
- Damage assessment Preliminary damage assessment (PDA)

Responding to disasters...

- as the storm approaches
- first 72 hours let the governor know how bad things are... Federal Declarations (IDA)
- critical emergency response
- a better assessment of damage (PDA)

IDA and PDA is the terminology used by the Virginia Department of Emergency Management (VDEM).

The PDA is used to request resources needed by the community for (late) response phase & (initial) recovery

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Short-term Recovery

- Assessments Eliminate risk, keep ecosystem services
- Debris removal Cut and prune damaged trees
- Closeout with FEMA If federally declared

Short-term Recovery

 Assessments – NOT (generally) supported by FEMA when done by the communities – Role for professionals here... with preparation and planning

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Long-term Recovery

- Education: Community; all sectors
- Evaluation What species & practices worked best – disaster protocol also
- Replanting BMPs for planting the right tree in the right spot
- Mitigation –Young tree and mature tree pruning

Long-term Recovery

Education: Value of the resource and value of good practices – to residents, staff, and elected officials – professional & non-professional

Evaluation: Look at the cultural practices, sites, and species that work best during the storm (i.e. fewest problems & losses); also look at your disaster response protocol for improvements

Replanting: Back to basics; follow BMPs and specifications – get "restarted" on the right track

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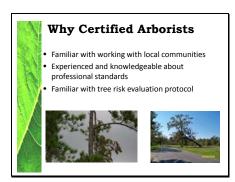
Mitigation: Prepare for the next storm – includes risk management and risk assessments – removals and pruning

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Varban Forest Strike Teams Key components: Assist communities with response and recovery efforts following a storm event Develop an in-state and regional capacity to respond to disasters Develop response protocol based on and compatible with ICS Professional arborists, trained for risk assessment for deployment through EMAC

Urban Forest Strike Teams (UFST)

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Urban Forest Strike Teams (UFST)

Damage MAY be obvious.

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Urban Forest Strike Teams (UFST)

Not ALL storm related damage is as obvious!

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Urban Forest Strike Teams (UFST)

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Urban Forest Strike Teams (UFST)

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Urban Forest Strike Teams (UFST)

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Urban Forest Strike Teams (UFST)

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Urban Forest Strike Teams (UFST)

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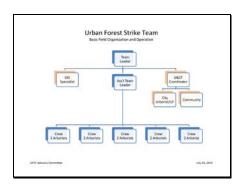
Urban Forest Strike Teams (UFST)

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Urban Forest Strike Teams (UFST)

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ICS-like structure of UFST.

Role of the state U&CF Coordinator is crucial.

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Please feel free to contact me.

Visit www.UrbanForstySouth.org and search for "risk", "UFST", or "Issues in UF" to find this presentation.